

107TH CONGRESS  
1ST SESSION

# H. R. 3469

To provide for the reduction of adolescent pregnancy, HIV rates, and other sexually transmitted diseases, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

DECEMBER 12, 2001

Ms. LEE (for herself, Mr. GREENWOOD, and Ms. WOOLSEY) introduced the following bill; which was referred to the Committee on Energy and Commerce

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## A BILL

To provide for the reduction of adolescent pregnancy, HIV rates, and other sexually transmitted diseases, and for other purposes.

1        *Be it enacted by the Senate and House of Representa-*  
2        *tives of the United States of America in Congress assembled,*

3        **SECTION 1. SHORT TITLE.**

4        This Act may be cited as the “Family Life Education  
5        Act”.

6        **SEC. 2. FINDINGS.**

7        The Congress finds as follows:

8            (1)    The    American    Medical    Association  
9            (“AMA”),    the    American    Nurses    Association  
10           (“ANA”),    the    American    Academy    of    Pediatrics

1 (“AAP”), the American College of Obstetricians and  
2 Gynecologists (“ACOG”), the American Public  
3 Health Association (“APHA”), and the Society of  
4 Adolescent Medicine (“SAM”), support responsible  
5 sexuality education that includes information about  
6 both abstinence and contraception.

7 (2) Recent scientific reports by the Institute of  
8 Medicine, the American Medical Association and the  
9 Office on National AIDS Policy stress the need for  
10 sexuality education that includes messages about ab-  
11 stinence and provides young people with information  
12 about contraception for the prevention of teen preg-  
13 nancy, HIV/AIDS and other sexually transmitted  
14 diseases (“STDs”).

15 (3) Research shows that teenagers who receive  
16 sexuality education that includes discussion of con-  
17 traception are more likely than those who receive ab-  
18 stinence-only messages to delay sexual activity and  
19 to use contraceptives when they do become sexually  
20 active.

21 (4) Comprehensive sexuality education pro-  
22 grams respect the diversity of values and beliefs rep-  
23 resented in the community and will complement and  
24 augment the sexuality education children receive  
25 from their families.

1           (5) The median age of puberty is 13 years and  
2           the average age of marriage is nearly 26 years old.  
3           American teens need access to full, complete, and  
4           medically and factually accurate information regard-  
5           ing sexuality, including contraception, STD/HIV  
6           prevention, and abstinence.

7           (6) Although teen pregnancy rates are decreas-  
8           ing, there are still nearly 900,000 teen pregnancies  
9           each year. Nearly 80 percent of teen pregnancies  
10          among 15- to 19-year olds are unintended.

11          (7) Research shows that 75 percent of the de-  
12          crease in teen pregnancy between 1988 and 1995  
13          was due to improved contraceptive use, while 25 per-  
14          cent was due to increased abstinence.

15          (8) More than eight out of ten Americans be-  
16          lieve that young people should have information  
17          about protecting themselves from unplanned preg-  
18          nancies and sexually transmitted diseases.

19          (9) United States teens acquire an estimated  
20          4,000,000 sexually transmitted infections each year.  
21          By age 24, at least one in three sexually active peo-  
22          ple will have contracted a sexually transmitted dis-  
23          ease.

24          (10) An average of two young people in the  
25          United States are infected with HIV every hour of

1 every day. African Americans and Hispanic youth  
2 have been disproportionately affected by the HIV/  
3 AIDS epidemic. Although less than 16 percent of  
4 the adolescent population in the United States is Af-  
5 rican American, nearly 50 percent of AIDS cases  
6 through June 2000 among 13- to 19-year olds were  
7 among Blacks. Hispanics comprise 13 percent of the  
8 population and 20 percent of the reported adolescent  
9 AIDS cases through June 2000.

10 **SEC. 3. ASSISTANCE TO REDUCE TEEN PREGNANCY, HIV/  
11 AIDS, AND OTHER SEXUALLY TRANSMITTED  
12 DISEASES AND TO SUPPORT HEALTHY ADO-  
13 LESCENT DEVELOPMENT.**

14 (a) IN GENERAL.—Each eligible State shall be enti-  
15 tled to receive from the Secretary of Health and Human  
16 Services, for each of the fiscal years 2003 through 2007,  
17 a grant to conduct programs of family life education, in-  
18 cluding education on both abstinence and contraception  
19 for the prevention of teenage pregnancy and sexually  
20 transmitted diseases, including HIV/AIDS.

21 (b) REQUIREMENTS FOR FAMILY LIFE PROGRAMS.—  
22 For purposes of this Act, a program of family life edu-  
23 cation is a program that—

- 24 (1) is age-appropriate and medically accurate;  
25 (2) does not teach or promote religion;

1           (3) teaches that abstinence is the only sure way  
2           to avoid pregnancy or sexually transmitted diseases;

3           (4) stresses the value of abstinence while not ig-  
4           noring those young people who have had or are hav-  
5           ing sexual intercourse;

6           (5) provides information about the health bene-  
7           fits and side effects of all contraceptives and barrier  
8           methods as a means to prevent pregnancy;

9           (6) provides information about the health bene-  
10          fits and side effects of all contraceptives and barrier  
11          methods as a means to reduce the risk of con-  
12          tracting sexually transmitted diseases, including  
13          HIV/AIDS;

14          (7) encourages family communication about  
15          sexuality between parent and child;

16          (8) teaches young people the skills to make re-  
17          sponsible decisions about sexuality, including how to  
18          avoid unwanted verbal, physical, and sexual ad-  
19          vances and how not to make unwanted verbal, phys-  
20          ical, and sexual advances; and

21          (9) teaches young people how alcohol and drug  
22          use can effect responsible decisionmaking.

23          (c) ADDITIONAL ACTIVITIES.—In carrying out a pro-  
24          gram of family life education, a State may expend a grant

1 under subsection (a) to carry out educational and motiva-  
2 tional activities that help young people—

3 (1) gain knowledge about the physical, emo-  
4 tional, biological, and hormonal changes of adoles-  
5 cence and subsequent stages of human maturation;

6 (2) develop the knowledge and skills necessary  
7 to ensure and protect their sexual and reproductive  
8 health from unintended pregnancy and sexually  
9 transmitted disease, including HIV/AIDS through-  
10 out their lifespan;

11 (3) gain knowledge about the specific involve-  
12 ment of and male responsibility in sexual decision-  
13 making;

14 (4) develop healthy attitudes and values about  
15 adolescent growth and development, body image,  
16 gender roles, racial and ethnic diversity, sexual ori-  
17 entation, and other subjects;

18 (5) develop and practice healthy life skills in-  
19 cluding goal-setting, decisionmaking, negotiation,  
20 communication, and stress management;

21 (6) promote self-esteem and positive inter-  
22 personal skills focusing on relationship dynamics, in-  
23 cluding, but not limited to, friendships, dating, ro-  
24 mantic involvement, marriage and family inter-  
25 actions; and

1           (7) prepare for the adult world by focusing on  
2           educational and career success, including developing  
3           skills for employment preparation, job seeking, inde-  
4           pendent living, financial self-sufficiency, and work-  
5           place productivity.

6 **SEC. 4. SENSE OF CONGRESS.**

7           It is the sense of Congress that while States are not  
8           required to provide matching funds, they are encouraged  
9           to do so.

10 **SEC. 5. EVALUATION OF PROGRAMS.**

11           (a) IN GENERAL.—For the purpose of evaluating the  
12           effectiveness of programs of family life education carried  
13           out with a grant under section 3, evaluations of such pro-  
14           gram shall be carried out in accordance with subsections  
15           (b) and (c).

16           (b) NATIONAL EVALUATION.—

17           (1) IN GENERAL.—The Secretary shall provide  
18           for a national evaluation of a representative sample  
19           of programs of family life education carried out with  
20           grants under section 3. A condition for the receipt  
21           of such a grant is that the State involved agree to  
22           cooperate with the evaluation. The purposes of the  
23           national evaluation shall be the determination of—

1 (A) the effectiveness of such programs in  
2 helping to delay the initiation of sexual inter-  
3 course and other high-risk behaviors;

4 (B) the effectiveness of such programs in  
5 preventing adolescent pregnancy;

6 (C) the effectiveness of such programs in  
7 preventing sexually transmitted disease, includ-  
8 ing HIV/AIDS;

9 (D) the effectiveness of such programs in  
10 increasing contraceptive knowledge and contra-  
11 ceptive behaviors when sexual intercourse oc-  
12 curs; and

13 (E) a list of best practices based upon es-  
14 sential programmatic components of evaluated  
15 programs that have led to success in subpara-  
16 graphs (A) through (D).

17 (2) REPORT.—A report providing the results of  
18 the national evaluation under paragraph (1) shall be  
19 submitted to the Congress not later than March 31,  
20 2008, with an interim report provided on a yearly  
21 basis at the end of each fiscal year.

22 (c) INDIVIDUAL STATE EVALUATIONS.—

23 (1) IN GENERAL.—A condition for the receipt  
24 of a grant under section 3 is that the State involved  
25 agree to provide for the evaluation of the programs

1 of family education carried out with the grant in ac-  
2 cordance with the following:

3 (A) The evaluation will be conducted by an  
4 external, independent entity.

5 (B) The purposes of the evaluation will be  
6 the determination of—

7 (i) the effectiveness of such programs  
8 in helping to delay the initiation of sexual  
9 intercourse and other high-risk behaviors;

10 (ii) the effectiveness of such programs  
11 in preventing adolescent pregnancy;

12 (iii) the effectiveness of such pro-  
13 grams in preventing sexually transmitted  
14 disease, including HIV/AIDS; and

15 (iv) the effectiveness of such programs  
16 in increasing contraceptive knowledge and  
17 contraceptive behaviors when sexual inter-  
18 course occurs.

19 (2) USE OF GRANT.—A condition for the re-  
20 ceipt of a grant under section 3 is that the State in-  
21 volved agree that not more than 10 percent of the  
22 grant will be expended for the evaluation under  
23 paragraph (1).

24 **SEC. 6. DEFINITIONS.**

25 For purposes of this Act:

1           (1) The term “eligible State” means a State  
2 that submits to the Secretary an application for a  
3 grant under section 3 that is in such form, is made  
4 in such manner, and contains such agreements, as-  
5 surances, and information as the Secretary deter-  
6 mines to be necessary to carry out this Act.

7           (2) The term “HIV/AIDS” means the human  
8 immunodeficiency virus, and includes acquired im-  
9 mune deficiency syndrome.

10           (3) The term “medically accurate”, with respect  
11 to information, means information that is supported  
12 by research, recognized as accurate and objective by  
13 leading medical, psychological, psychiatric, and pub-  
14 lic health organizations and agencies, and where rel-  
15 evant, published in peer review journals.

16           (4) The term “Secretary” means the Secretary  
17 of Health and Human Services.

18 **SEC. 7. APPROPRIATIONS.**

19           (a) IN GENERAL.—For the purpose of carrying out  
20 this Act, there is authorized to be appropriated  
21 \$100,000,000 for each of the fiscal years 2002 through  
22 2006.

23           (b) ALLOCATIONS.—Of the amounts appropriated  
24 under subsection (a) for a fiscal year—

1           (1) not more than 7 percent may be used for  
2           the administrative expenses of the Secretary in car-  
3           rying out this Act for that fiscal year; and

4           (2) not more than 10 percent may be used for  
5           the national evaluation under section 5(b).

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